

# **The HL7 Europe FHIR Base and Core IG: what it is, why it was developed, and how it supports the EHDS**

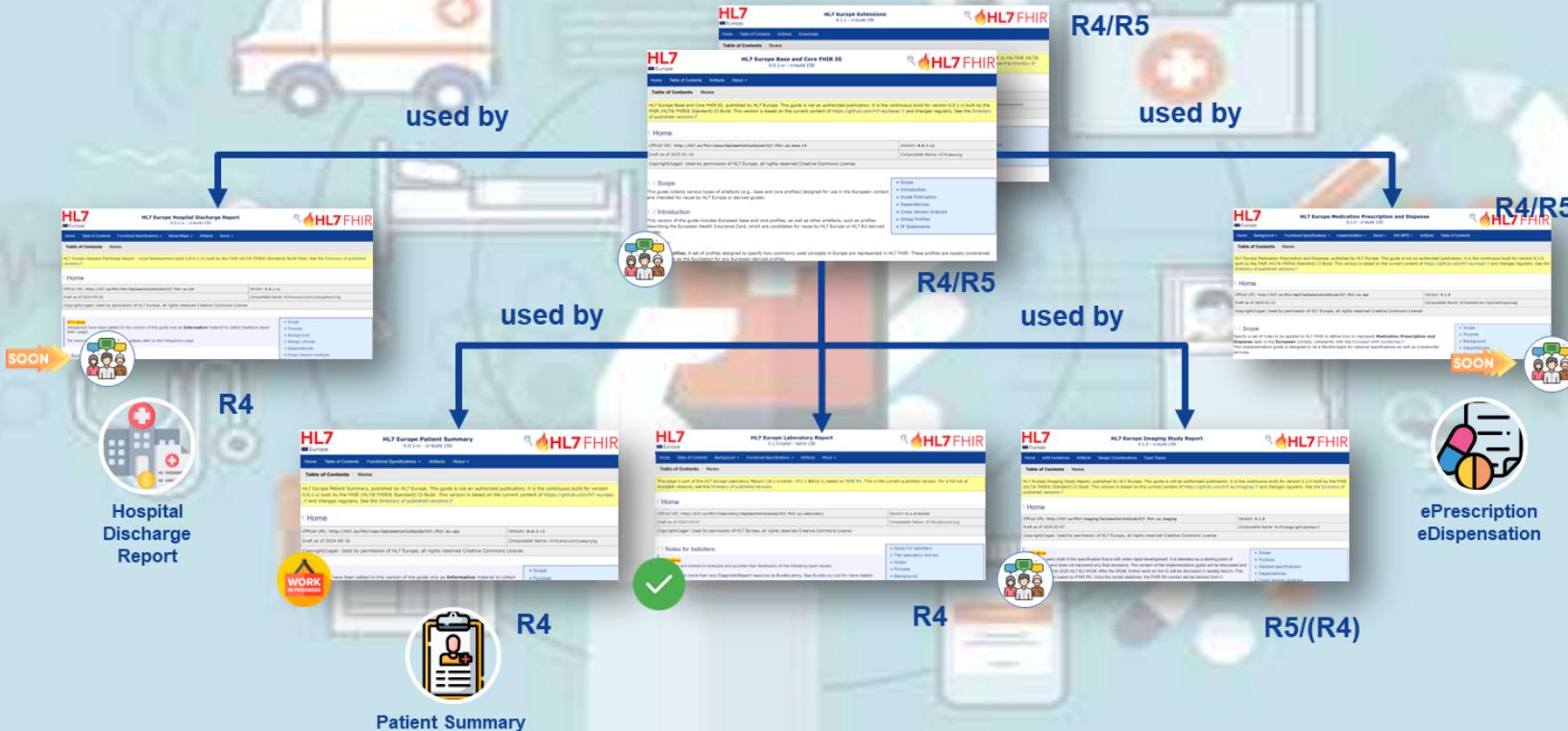
An HL7 Europe webinar

Tuesday, 27 January 2026, 16.00-17.00 CET

Online on Teams



# The EHDS FHIR IG ecosystem



# The HL7 Europe FHIR Base and Core IG: what it is, why it was developed, and how it supports the EHDS

## *Introductions*

- Presenters:
  - Rutt Lindström, HL7 Europe and TEHIK (EE)
  - Daniel Karlsson, The Swedish eHealth Agency (SE)
  - Hynek Kružík, HL7 Europe (EU)
- Facilitator: Michael Strübin, HL7 Europe

# Housekeeping

- To help ensure a successful webinar please:
  - Use the chat (for comments, questions...)
  - Use reactions/emojis during the presentations
  - Raise your hand if you'd like to speak
  - If you are invited to speak, please turn on your video and say who you are
- The webinar will be recorded.
- Link to recording and slides (in pdf) on [www.hl7.tv](http://www.hl7.tv) will be emailed to all registered participants.

# The HL7 Europe FHIR Base and Core IG: what it is, why it was developed, and how it supports the EHDS

## *Agenda*

1. Welcome, introductions, housekeeping  
*Michael Strübin*
2. An overview of the HL7 Europe Base & Core FHIR IG  
*Rutt Lindström, HL7 Europe and TEHIK*
3. The Xt-EHR logical models  
*Daniel Karlsson, Swedish eHealth Agency*
4. The Xt-EHR obligations for EHR systems  
*Hynek Kružík, HL7 Europe*
5. The HL7 Europe ballot and how to contribute to the IG  
*Michael Strübin*
6. Discussion and next steps

# An overview of the HL7 Europe Base & Core FHIR IG

Rutt Lindström, HL7 Europe / TEHIK



**FHIR R4 and R5!**  
**Use urls, not menu for ballot versions!**

# 1 Home

Official URL: <http://hl7.eu/fhir/base/ImplementationGuide/hl7.fhir.eu.base>

Version: 2.0.0-ballot

Active as of 2025-12-19

Computable Name:  
HL7EuBaseIg

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eHealth Digital Service Infrastructure  
A service provided by the European Union

## Acknowledgment

The development of this Implementation Guide version has been supported by the **Xt-EHR Joint Action**. Xt-EHR provided expertise, alignment with European health policy priorities, and validation of specifications to enable consistency with EHDS requirements.

- Scope
- Introduction
- Guide Publication

- <https://hl7.eu/fhir/base/2.0.0-ballot/>
- <https://hl7.eu/fhir/base-r5/2.0.0-ballot/>

# What are Base and Core?

Extensions  
(R4/R5)



Base and Core  
(R4/R5)



Scoped HL7 EU IGS  
(R4/R5)



## Base

- **Baseline** for all HL7 Europe profiles.
- **Loosely constrained**, providing a flexible foundation.
- **Rarely used “as is”**, but always extended or specialized.

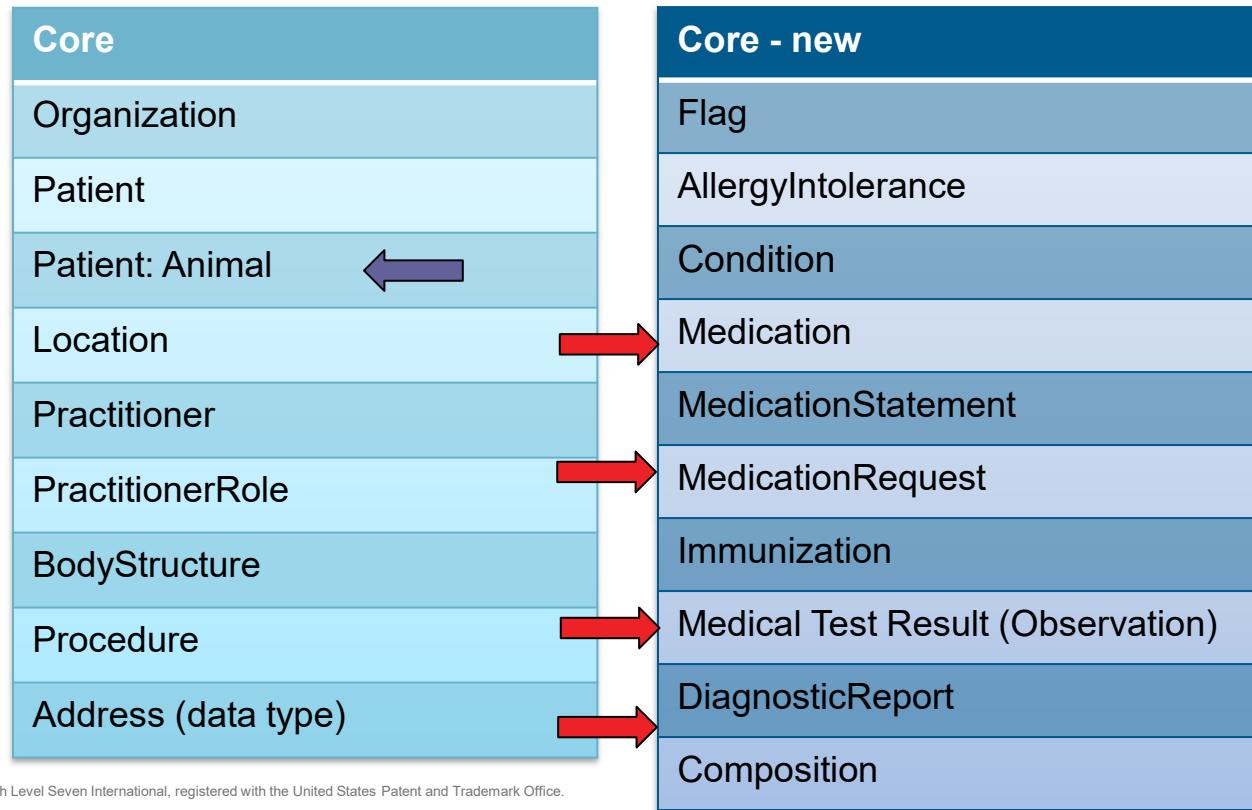
## Core

- Defines **essential constraints** that cut across many use cases.
- Serves as the **first reference point** for the large majority of HL7 Europe FHIR IGS.
- Can often be used **“as is”**, without further refinement.
- Realizes the **common EHDS logical models** in practice.

# Profiles

Base
Organization
Patient
Practitioner
PractitionerRole

Current focus  
on Core >>>



# Other content

## 11 Handling Missing Data

### 11.1 Missing Data

This page provides general rules to de

The content of this page is adapted fro

#### 11.1.1 Optional Data Elements (ca

If a content creator does not have dat

Note: a content creator may have no o  
shared, or because data available are

#### 11.1.2 Required Data Elements (ca

If a content creator does not have dat

## 9 Model Map

### Ongoing alignment:

The Xt-EHR logical models are under active revision  
Implementation Guide to maintain alignment with

### 9.1 EHDS Logical Models → FHIR Pr

The Xt-EHR Joint Action defines EHDS logical data  
HL7 FHIR profiles that realise those models.

The sections below group the EHDS logical models into categories

Each table shows:

- the logical model
- the FHIR datatype or profile(s) used in this IG
- a link to the detailed element-by-element mapping

### 33.0.4 Terminology: Value Sets

These define sets of codes used by systems conforming to

#### Body Structure Laterality

Body Structure site laterality  
specimen is collected. (base

#### Body Structure Qualifier

Body Structure site qualifie  
is collected. (based on SNO

#### EHDS Categories

#### Laboratory Code

#### Medication Intended Use

#### Periods of Life

#### Types of species

### 33.0.5 Example: Example Instances

These are example instances that show what data  
like.

#### AllergyIntolerance Example

Example of an Allergy

#### Animal Patient Example

Example of a Patient

#### BodyStructure Example

Example of a BodyStruc

#### Composition Example

Example of a Laborato

#### Condition Example

Example of a Condition

#### DiagnosticReport Example

Example of a Laborato

#### Flag Example

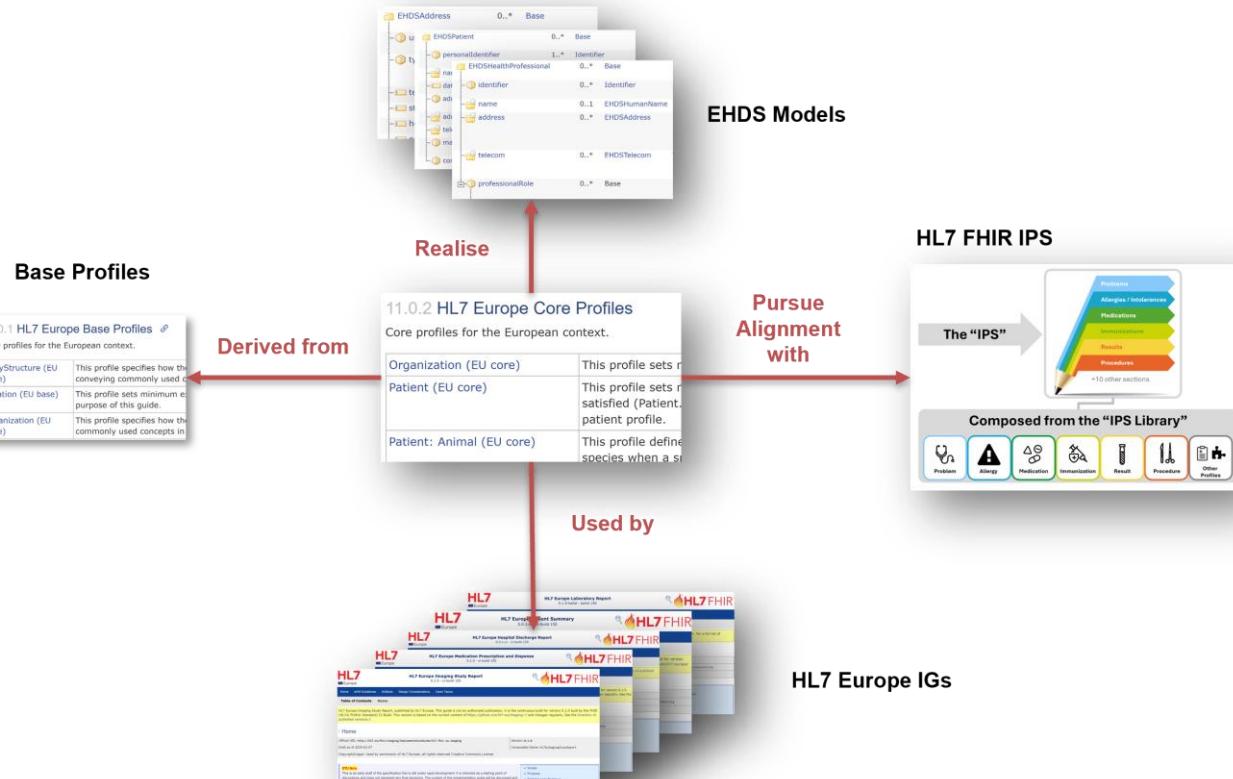
Example of a Flag res

# Model-to-profile mapping

EHDSMedication → Medication

EHDSMedication (Logical Model)		Relationship	Medication				
Element	Description	Relation	Resource	Element	Description	Notes	
identifyingCodeCodeableConcept	Identifier or code for the product (virtual/branded/package).	equivalent	Medication	code	Code that identifies this medication.		
identifyingCodeIdentifier	Identifier for the product (virtual/branded/package).	equivalent	Medication	identifier	Business identifiers for the medication entry.	Use multiple identifiers if needed; avoid conflicting meanings.	
classification	Classification (e.g. ATC; narcotic/psychotropic; orphan drug).	equivalent	Medication	extension:classification	Classifications of the product, e.g ATC, narcotic/psychotropic, orphan drug, etc		
productName	Name of the product (full/invented/other).	equivalent	Medication	extension:productName	Text representation of the medication name.	Official name of branded medicinal product.	
marketingAuthorisationHolder	Marketing authorisation holder / manufacturer.	equivalent	Medication	manufacturer <span style="color: green;">[R4]</span>	Manufacturer of the item.	Reference to <span style="color: green;">Organization</span> .	
marketingAuthorisationHolder	Marketing authorisation holder / manufacturer.	equivalent	Medication	marketingAuthorizationHolder <span style="color: green;">[R5]</span>	Organization that has authorization to market medication.	Reference to <span style="color: green;">Organization</span> .	
marketingAuthorisationHolder.organisationName	Name of the MAH/manufacturing organisation.	equivalent	Organization	name	Name used for the organization.	Populate the referenced Organization's name.	

# Core profiles used across all other IGs



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# The Xt-EHR logical models

Daniel Karlsson, Swedish eHealth Agency



# Xt-EHR Logical Information Models

- Xt-EHR's proposal for
  - EEHRxF implementing act(s)
  - Common requirements for EHR systems
- For interoperability components of EHR systems
- **Not** only for cross border



## Article 15

### European electronic health record exchange format

#### European electronic health record exchange format

1. By 26 March 2027, the Commission shall, by means of implementing acts, lay down the technical specifications for the priority categories of personal electronic health data referred to in Article 14(1), setting out the European electronic health record exchange format. Such format shall be commonly used, machine-readable and allow transmission of personal electronic health data between different software applications, devices and healthcare providers. Such format shall support transmission of structured and unstructured health data and shall include the following elements:

- (a) **harmonised datasets** containing electronic health data and defining the representation of clinical content and other parts of the electronic health record exchange format;
- (b) **coding systems and values** to be used in datasets containing electronic health data;
- (c) **technical interoperability specifications** for the exchange of electronic health data, including the use of common standards and profiles.

• Logical information models

• "Logical binding" to preferred code systems

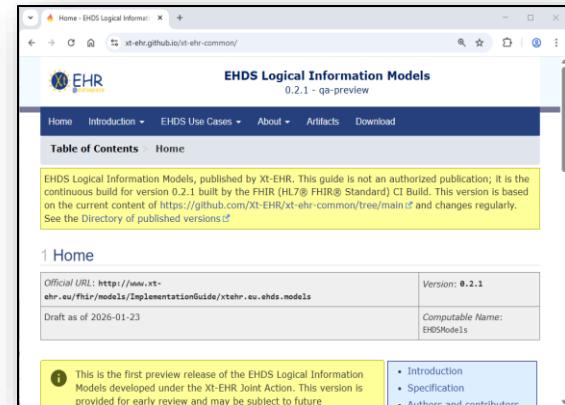
• Mapping to HL7 Europe FHIR implementation guides

• Including terminology binding to value sets



# Xt-EHR Logical Information Models

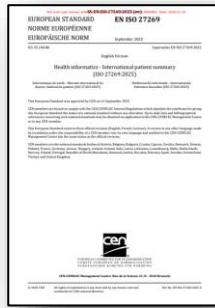
- Business-level information requirements
- Technical standard agnostic



Draft: <https://xt-ehr.github.io/xt-ehr-common/>

# Xt-EHR Logical Information Models

- Sources of inspiration



# Xt-EHR Models and HL7 Europe Base & Core

- Published (W.I.P.)
  - <https://xt-ehr.github.io/xt-ehr-common/>
- Xt-EHR deliverables D6.1 – D7.3
  - 31 March 2026
  - <https://www.xt-ehr.eu/deliverables/>
- HL7 EU Base and Core FHIR IG
  - <https://build.fhir.org/ig/hl7-eu/base/>

The image contains two side-by-side screenshots of web pages. The top screenshot is for the 'EHDS Logical Information Models' and the bottom is for the 'HL7 Europe Base and Core FHIR IG'. Both pages have a similar layout with a header, a main content area with a table of contents, and a sidebar with navigation links. The top page's header includes the 'EHDS' logo and the version '0.2.1 - qa-preview'. The bottom page's header includes the 'HL7 FHIR' logo and the version '2.0.0-ballot - ballot 150'. Both pages mention they are continuous builds and provide links to GitHub repositories.

# Simple-ish example: Patient

EHDSPatient				
Logical model				
personalIdentifier : Identifier [1..*]				
name : EHDSHumanName [0..*]				
dateOfBirth : dateTime [0..1]				
administrativeGender : CodeableConcept [0..1]				
address : EHDSA				
telecom : EHDSTe				
maritalStatus : Co				
communicationLa				

HL7 Europe FHIR profile					
identifier	Σ	0..*	Identifier	Patient identifiers	
active	?! Σ	0..1	boolean	Whether this patient's record is in active use	
name	Σ [C]	1..*	HumanName	A name associated with the patient	
telecom	Σ	0..*	ContactPoint	A contact detail for the patient	
gender	Σ	0..1	code	Administrative Gender	
				<b>Binding:</b>	AdministrativeGender (required): The gender of a person used for administrative purposes.
					The date of birth for the patient
birthDate	Σ	1..1	date	Indicates if the individual is deceased or not	
deceased[x]	?! Σ	0..1		An address for the individual	
address	Σ	0..*	AddressEu	Marital status	
maritalStatus		0..1	CodeableConcept	<b>Binding:</b> Marital Status Codes (extensible): The domestic partnership status of a person.	
				The language which can be used to communicate with the patient about his or her health.	
				<b>Binding Description:</b> (preferred): BCP 47	

# Simple-ish example: Patient

EHDSPatient → PatientEuCore						
EHDSPatient (Logical Model)		Relationship	PatientEuCore			
Element	Description	Relationship	Resource	Element	Description	Notes
personalIdentifier	An identifier of the patient that is unique within a defined scope.	equivalent	Patient	identifier	Patient identifiers.	
name	Name associated with the patient/subject.	equivalent	Patient	name	A name associated with the patient.	
dateOfBirth	Date of birth.	equivalent	Patient	birthDate	The date of birth for the patient.	
administrativeGender	Administrative gender.	equivalent	Patient	gender	Administrative gender.	
address	Mailing and home or office addresses.	equivalent	Patient	address	An address for the individual.	
telecom	Telecommunication contact information.	equivalent	Patient	telecom	A contact detail for the patient.	
maritalStatus	Marital (civil) status of a patient.	equivalent	Patient	maritalStatus	Marital (civil) status of a patient.	
communicationLanguage	Language that can be used to communicate with the patient about their health.	equivalent	Patient	communication.language	Communication language.	

# Less simple example: Health professional

EHDSHealthProfessional
↳ identifier : Identifier [0..*]
↳ name : EHDSHumanName [0..1]
↳ address : EHDSAddress [0..*]
↳ telecom : EHDSTelecom [0..*]
↳ professionalRole : Base [0..*]
↳ role : CodeableConcept [0..*]
↳ organisation : EHDSOrganisation [0..1]
↳ specialty : CodeableConcept [0..*]



Practitioner (EU core)

PractitionerRole (EU core)

# Less simple example: Health professional

EHDSHealthProfessional → PractitionerRole, Practitioner

EHDSHealthProfessional (Logical Model)		Relationship	PractitionerRole, Practitioner			
Element	Description	Relationship	Resource	Element	Description	Notes
identifier	Identifier of the health professional (e.g. national professional ID).	narrower	PractitionerRole	identifier	Business identifier.	Mapping depends on identifier type.
identifier	Identifier of the health professional (e.g. national professional ID).	narrower	Practitioner	identifier	Practitioner identifier.	Mapping depends on identifier type.
name	Name of the health professional responsible for the patient.	related-to	PractitionerRole	practitioner	Practitioner that can provide the defined services for the organization.	Name carried on referenced Practitioner.
name	Name of the health professional.	equivalent	Practitioner	name	Practitioner name.	
address	Addresses (office / practice / service location).	related-to	PractitionerRole	practitioner / location	Practitioner info and the location(s) at which this practitioner provides care.	Depends on address type (personal vs practice vs service site).
address	Addresses of the practitioner that are not role specific (often home).	narrower	Practitioner	address	Address(es) of the practitioner that are not role-specific.	Depends on address type.
telecom	Telecommunication contact information	source-is-broader-than-target	PractitionerRole	telecom <b>(R4)</b>	Contact details specific to this	R4 commonly telecom R5 may surface

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# The Xt-EHR obligations for EHR systems

Hynek Kružík, HL7 Europe



## Article 30

### Obligations of manufacturers of EHR systems

1. Manufacturers of EHR systems shall:
  - (a) ensure that the harmonised software components of their EHR systems and the EHR systems themselves, to the extent that this Chapter establishes requirements for them, are in conformity with the essential requirements laid down in Annex II and with the common specifications in accordance with Article 36;

- Conformity framework
- Interoperability profiles
- Attestable assertions

## Article 36

### Common specifications

- (a) datasets containing electronic health data and defining structures, such as data fields and clinical content and other parts of the electronic health data;
- (b) coding systems and values to be used in datasets containing electronic health data, taking into account the harmonisation of terminologies and their compatibility with existing national terminologies;
- (c) other requirements related to data quality, such as the completeness and accuracy of electronic health data;
- (d) technical specifications, standards and profiles for the exchange of electronic health data;

- Logical Information model
- Data set Obligations
- Implementation specifications
- Resource Obligations



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# Xt-EHR Conformity framework

- Interoperability profiles
  - Classification of the EHR systems based on their function
    - the EHDS priority data categories supported by the system;
    - the functional role performed in the exchange (Producer, Consumer, or Exchanger); and
    - the intended use of the system: whether it is intended for use by health professionals, natural persons, or both.

# Xt-EHR Conformity framework



- Depending on their scope, Interoperability Profiles define:
  - the applicable EEHRxF artefacts governing the structure and semantics of exchanged data;
  - the metadata requirements applicable to the exchange, as specified in dedicated Metadata Interoperability Profiles;
  - the structural expectations that apply when data are exchanged in accordance with the profile; and
  - the role-specific interoperability obligations for systems acting as Producers or Consumers.



# Xt-EHR Conformity framework and HL7 IG



- EEHRxF artefacts
- Metadata Interoperability Profiles
- Structural expectations for data exchange
- Role-specific interoperability obligations for Producers or Consumers.
- HL7 Logical models
- HL7 Implementation Guides
  - Resource profiles & cardinality
  - Role based Obligations
    - Producers
      - Able-to-populate
      - Populate-if-known
    - Consumers
      - Display
      - Process



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# Xt-EHR Obligations



- Obligations are use-case specific and depends on the expected behavior of the EHR system
- Completes structural requirements (resource profiles) which are processable with functional non-processable but still testable obligations
- Creates important element in conformity self-assessment for EHR vendors



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# Xt-EHR Obligations



Code	HL7 Definition	Proof
able-to-populate	Conformant applications producing resources SHALL/SHOULD/MAY be able to correctly populate this element.	To be proofed
populate-if-known populate-if-supported	Conformant applications producing resources SHALL/SHOULD correctly populate this element <b>if they</b> know a value for the element, but <b>it is acceptable</b> if the system <b>is unable</b> to ever know <b>a value for the element</b> . <b>It is acceptable if the system does not support this value if it is not needed for its expected function.</b>	To be explained
display	Conformant Applications SHALL/SHOULD display the value of this element when presenting the data from the resource to a human user	To be proofed
process	Conformant Applications SHALL/SHOULD consider the value of this element when processing the resource as specified by the IG	To be proofed

# Xt-EHR Obligations Example



Use case: Lab report

Logical Model Element: Related person as intended recipient of the report

Cardinality	Data element	Producer	Consumer
<b>Related person</b>			
0..*	Personal identifier	SHALL:populate-if-supported	SHOULD:display, SHALL:process*
0..*	Name	SHALL:able-to-populate	SHALL:display
0..1	Relationship	SHALL:able-to-populate	SHALL:display
0..*	Address	SHALL:populate-if-supported	SHALL:display
0..*	Telecom	SHALL:able-to-populate	SHALL:display

# Xt-EHR Obligations and HL7 EU IGs



- ToDo:
  - Implementation of the Xt-EHR logical models including Xt-EHR Obligations
  - Mapping of the LM elements to the IG resources for all EU IG's
    - Lab, Imaging, HDR, PS
  - Implementation of the Obligations on IG resources



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# The HL7 Europe ballot and how to contribute to the IG

Michael Strübin, HL7 Europe



# New ballots opened for HL7 Europe Base and Core FHIR Implementation Guides

Brussels, 5 January 2026 – HL7 Europe opened a new round of ballots for its Base and Core FHIR Implementation Guides. Anyone is invited to submit comments (instructions below), but per HL7 Europe's rules only HL7 Europe affiliates may cast official ballot votes.

The deadline for ballots and comments is 31 January 2026.

HL7 Europe Base and Core FHIR IG, published by HL7 Europe. This guide is not an authorized publication; it is the continuous build for version 2.0.0-ballot built by the FHIR (HL7® FHIR® Standard) CI Build. This version is based on the current content of <https://github.com/HL7-EU/base> and changes regularly. See the [Directory of published versions](#).

## 8 Introduction

### At a glance – HL7 Europe Base and Core IG

- **Layered approach:** Base profiles (flexible foundation) → Core profiles (essential constraints) → Scoped IGs (domain-specific use).
- **Alignment:** Supports the European Health Data Space (EHDS) and stays consistent with international standards such as IPS.
- **Reuse:** Core profiles are the main reference point for most HL7 Europe Implementation Guides.
- **Goal:** Enable cross-border consistency, interoperability, and reuse across national and EU-level initiatives.

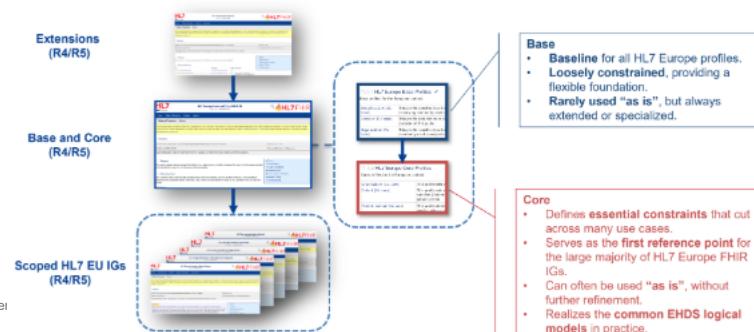
- European Base and Core Profiles
- Understanding the Relationships with Base and Core Profiles
- EHDS Compatibility

### 8.1 European Base and Core Profiles

The HL7 Europe Base and Core Implementation Guide uses a **layered approach to FHIR interoperability** in Europe.

**Base profiles** define common concepts in a flexible way. Building on these, **Core profiles** add essential constraints that can be reused across many use cases and are directly referenced by most HL7 Europe IGs.

Together with **extensions** and **scoped HL7 EU IGs**, they form a consistent framework that supports the **European Health Data Space (EHDS)** while maintaining alignment with **international standards** such as the IPS.



# Two distinct formal processes

## Balloting

the formal process that HL7 uses to review and **vote** on specifications prior to publication



Limited in Time

Only HL7 voting members



Any Time

Anyone



## Specification Feedback

the official mechanism for providing feedback about any HL7 specification

# Ballot (formal vote)

## Balloting

the formal process that HL7 uses to review and **vote** on specifications prior to publication



Limited in Time

Only HL7 voting members



**One vote per European Affiliate !**



**Contact your HL7 Affiliate if you want to impact on your national vote !**

# Ballot (comments)

## Specification Feedback

the official mechanism for providing feedback about any HL7 specification



Any Time  
... *during ballot*  
*is better !*

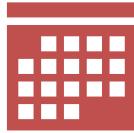
**Your review and feedback matter most during the ballot !**

Anyone



**Provide input during the ballot period to:**  
**...influence the content before first publication**  
**...support your affiliate in shaping their vote**

# Specification Feedback



Any Time

Anyone  
(registered user)



<https://jira.hl7.org/>

The screenshot shows the 'Create Issue' dialog box in Jira. The 'Create' button is highlighted with a red box and a red arrow pointing to it from the text 'Any Time'.

**Create Issue**

All fields marked with an asterisk (\*) are required

Project\* FHIR Specification Feedback (...)

Issue Type\* Change Request

Default Advanced

Submitting a Change Request

A request for a change that is more than a simple Technical Correction to one of HL7's specifications.

Specification\* EU Laboratory Report (FHIR)

Raised in Version Type to search

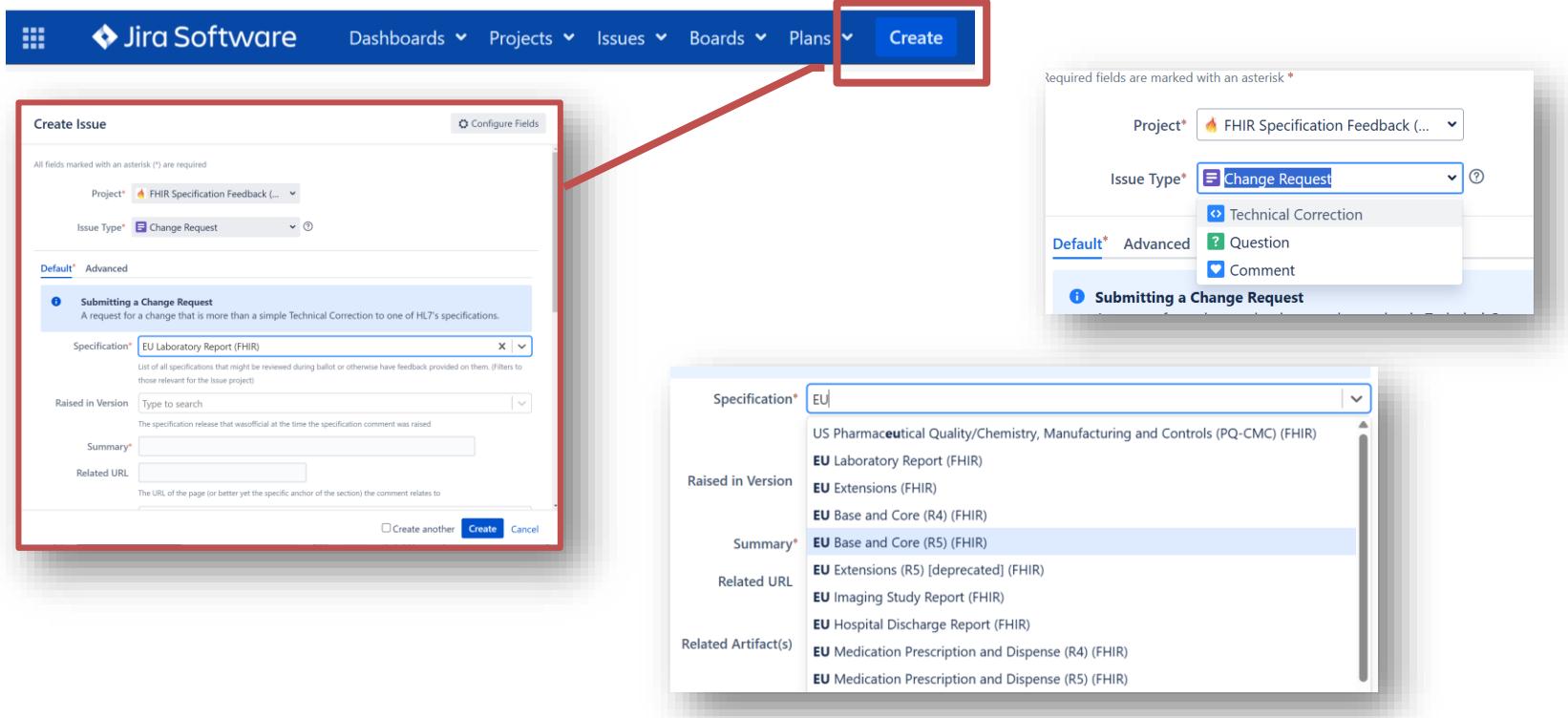
Summary\*

Related URL

Create another **Create** Cancel

<https://confluence.hl7.org/display/HL7/Specification+Feedback#SpecificationFeedback-submitting>

# Specification Feedback



The image shows the Jira Software interface with a red box highlighting the 'Create' button in the top navigation bar. A red arrow points from this button to a dropdown menu in the 'Create Issue' dialog. The dialog is titled 'Create Issue' and contains fields for 'Project' (set to 'FHIR Specification Feedback ...'), 'Issue Type' (set to 'Change Request'), and 'Default' (set to 'Advanced'). The 'Specification' field is expanded, showing a list of options. The dropdown menu also lists 'Specification' and 'Default' under 'Advanced'.

**Create Issue**

All fields marked with an asterisk (\*) are required

Project\* FHIR Specification Feedback ...

Issue Type\* Change Request

Default\* Advanced

Submitting a Change Request

A request for a change that is more than a simple Technical Correction to one of HL7's specifications.

Specification\* EU Laboratory Report (FHIR)

List of all specifications that might be reviewed during ballot or otherwise have feedback provided on them. (Filters to those relevant for the issue project)

Raised in Version

Type to search

The specification release that was official at the time the specification comment was raised

Summary\*

Related URL

Related Artifact(s)

Specification\* EU

US Pharmaceutical Quality/Chemistry, Manufacturing and Controls (PQ-CMC) (FHIR)

EU Laboratory Report (FHIR)

EU Extensions (FHIR)

EU Base and Core (R4) (FHIR)

EU Base and Core (R5) (FHIR)

EU Extensions (R5) [deprecated] (FHIR)

EU Imaging Study Report (FHIR)

EU Hospital Discharge Report (FHIR)

EU Medication Prescription and Dispense (R4) (FHIR)

EU Medication Prescription and Dispense (R5) (FHIR)

Required fields are marked with an asterisk \*

Project\* FHIR Specification Feedback ...

Issue Type\* Change Request

Default\* Advanced

Submitting a Change Request

Technical Correction

Question

Comment

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# HL7 news

## New HL7 International CEO: Prof. Rachel Dunscombe

*“Meet the CEO: A Conversation with HL7’s New Chief Executive, Professor Rachel Dunscombe”*  
*Thursday, 29 January 2026, 16.30-17.30 CET*  
*Register for free [on Zoom](#)*

# Next steps

- Webinar recording and slides to be posted on <https://hl7europe.eu/> and [www.hl7.tv](https://www.hl7.tv)
- Find us at **IHE-Europe Connectathon Brussels**, 23 to 27 March 2026: <https://connectathon.ihe-europe.net/>
- Get involved:
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# Thank you !

